

of their depreciated value, were made by importers, and for some weeks the duties received at the New York Custom House were paid to contractors in this currency. Large sums were paid to contractors in St. Louis and New York in these notes, disbursing agents being required to place on each note paid out the date when it was so paid; the interest on any note was calculated from the date placed on the back, by such agent, without regard to the date on which the note was issued. The interest on the notes was paid to contractors without the proper endorsement, in this way those men in reality received a larger sum than that to which they were entitled, inasmuch as the notes were worth the sum expressed on their face, with interest from the date there written, which should have been reduced by the endorsement of the real date of issue. This abuse was brought to the notice of Secretary Chase, who immediately corrected it.

Shortly after his inauguration President Lincoln issued his call for a special session of the thirty-seventh Congress. The call was dated April 16, 1861, two days after the surrender of Fort Sumter, and the call was the first of the war. It was in this call Congress convened on the Fourth of July.

With the passage of the laws we have already mentioned, ended the action of the thirty-sixth Congress on the subject of the national finances. The special session of the thirty-seventh Congress, convened by President Lincoln to consider the state of the nation and to provide man and money for suppressing the rebellion, was marked by the adoption of several acts upon the provisions of which the necessary revenue was to be obtained. The laws passed during the summer of 1861 will ever be looked on as among the most important enacted since the foundation of our government. The legislation has by that time grown into gigantic proportions, and the amount of the national debt has increased to such a point that the war has been the cause of a great and bloody contest as before the nation. Everywhere throughout the loyal States the people had manifested a determined spirit; they had said in unmistakable terms that the "Union must be saved and preserved," and that the effort to destroy it would be their blood and treasure. Acting in obedience to the will of their constituents, the members of Congress met with the intention of voting man and money to the full extent called for. The result was the introduction and passage of the acts reviewed below.

THE 7.30 TREASURY NOTE BILL.
But a short time elapsed after the meeting of Congress before the great financial measure of the session was introduced. The act referred to authorized the Secretary of the Treasury to borrow \$250,000,000 within twelve months of its passage. In return for the money received on this loan the Secretary was authorized to issue coupon bonds, or registered bonds, or Treasury notes. The bonds were to bear interest at a rate not exceeding seven per cent, and were to be redeemable for twenty years, after the expiration of which time they were to be redeemable at the pleasure of the United States. The Treasury notes were to be issued under this law were to be of denominations not less than \$50, redeemable in three years, and bearing interest at the rate of 7.30 per cent. The interest on both bonds and Treasury notes was to be payable semi-annually. The issue of

was also allowed, the act providing that, as a part of the loan of \$250,000,000, notes of smaller denominations than \$50, bearing no interest, but payable on demand, may be issued. These notes could be paid in exchange for coin, for salaries and other dues from the United States. They were also to be receivable for all public dues, unlike the 7.30 notes issued under the same law, which are not receivable for duties on foreign merchandise. The issue of notes bearing interest at the rate of 3.50, payable one year from date, and notes of smaller denominations, was also provided for. The Treasury notes were to be at any time exchangeable for the Treasury notes. The act provided that no portion of the loan is authorized should be taken at less than par. Our readers will notice the difference in the plans adopted for raising money under the last and the present administrations. The mode in the former instance was to offer Treasury notes to those who would take them at the lowest rates of interest, which we have already shown were in some cases as high as twelve per cent. The device adopted in the latter was to fix the rate of interest to be paid on the notes, and to bind the Secretary of the Treasury not to issue any notes with the rates fixed for less than their par value.

A limit was fixed in this way, and the opportunity, arising under the former arrangement, to take advantage of the wants of the government, and only accept its promise to pay at a future date, was removed. The change in plan was eminently successful. Thinking that we might be unable to raise the whole amount of this large loan in our own country, Congress provided that \$100,000,000 thereof might be negotiated in foreign countries. The patriotism of our people has, however, saved us the humiliation of seeking aid from any other nation. The notes of denominations less than \$50 (the demand and 3.50 notes) were allowed to be received after redemption, the aggregate value of those in circulation at any one time not to exceed the full amount of those originally authorized. The sum of \$200,000,000 was appropriated for expenses in carrying the act into effect. The bill was approved by President Lincoln July 17, 1861.

Under the provisions of this act the first extensive issue of paper money by the government was to be made. Some fears were at first entertained that the people would not readily receive so large an amount of paper money, as the Secretary was limited to the payment of 7.30 per cent interest, and was required to dispose of it at its par value. Such fears were scattered, however, as soon as it became necessary to carry the act into effect and to appeal to the people. The Secretary made several visits to New York for the purpose of consulting with eminent financiers and bankers of this city, so as to determine in his own mind the most feasible method of disposing of the notes to be issued. The result of these consultations was the patriotic offer of the *Editor of the New York Tribune*, and Philadelphia to receive from the government bonds to the value of \$150,000,000. This sum was advanced by the banks under the following arrangements:—On the 15th of August, 1861, they agreed to pay over the first instalment of \$50,000,000, reserving to themselves the right, should they wish so to do, to take, on the 15th of October, notes to the value of \$50,000,000, and on the 15th of December, \$50,000,000 more. The principal points of the arrangement between Secretary Chase and the banks were as follows:—

1. That the former should immediately issue 7.30 per cent notes to the extent of \$50,000,000, bearing date of August 15, 1861.
2. That the banks of New York, Boston and Philadelphia should take at par the notes thus issued, reserving the privilege of taking \$100,000,000 more at the same already mentioned.
3. That the government should appeal to the people for a popular subscription.

4. That the first provision of the arrangement was that the banks should immediately pay into the Treasury 50 per cent of the amount of their first subscription.

5. That the Treasury Department should receive in part payment of these subscriptions any past due Treasury notes.

The banks, in advance of their promise, loaned \$50,000,000 August 19, \$50,000,000 October 1, and \$50,000,000 on six per cent bonds on the 10th of November.

In accordance with the third stipulation, above noted, the popular loan was called for and met with a hearty response from all classes of society. The wealthy banker brought his thousands and placed them at the disposal of the government; the servant girl, from her scanty savings, contributed to the same patriotic object. All classes readily yielded with such unanimity that it was evident that it would not be necessary to resort to foreign nations for financial aid.

But as a basis for the issue of such vast quantities of Treasury notes the government must have additional revenue. The attention of Congress was again directed to the subject of acquiring the money necessary to pay interest on the debt so rapidly increasing, and two important measures, having this end in view, were soon originated.

THE WAR TAXES.

Though the month of March of the March previous had greatly increased the rates of duty on foreign merchandise, it was believed that a revision thereof should be made, and the rates were further increased. Spices, liquors, silks and articles of luxury were not taxed nearly so heavily as they might be, and should be in time of war. The money expended for these articles was so much lost to the country, inasmuch as it was sent away, and in return, articles the use of which could well be dispensed with, received. As soon, therefore, as Congress met, this subject was considered, and in less than a month a bill increasing duties on imported merchandise was introduced and passed. It passed August 3, 1861, and received the approval of the President August 6, 1861. Under its operation the revenue of the country greatly increased. Its adoption was most judicious, and

last with no opposition from the people, who were willing, when using foreign goods and products, to pay a tax thereon to the government.

The same law that raised the duties on foreign goods imposed the following:

DIRECT TAX.
The act, in accordance with the requirements of the constitution, apportioned this tax among the respective States according to their population. The amount to be annually raised by taxation was \$20,000,000. The apportionment was as follows:—

State	Amount	State	Amount
New Hampshire	\$200,000	Indiana	\$4,000,000
Maine	200,000	Illinois	4,000,000
Vermont	200,000	Missouri	4,000,000
New York	2,000,000	Kansas	2,000,000
Massachusetts	2,000,000	Nebraska	2,000,000
Rhode Island	200,000	Oklahoma	2,000,000
Connecticut	200,000	Arkansas	2,000,000
Delaware	200,000	Louisiana	2,000,000
New Jersey	2,000,000	Alabama	2,000,000
Pennsylvania	2,000,000	Georgia	2,000,000
Ohio	2,000,000	Florida	2,000,000
Michigan	2,000,000	South Carolina	2,000,000
Indiana	2,000,000	Mississippi	2,000,000
Illinois	2,000,000	Louisiana	2,000,000
Missouri	2,000,000	Alabama	2,000,000
Kansas	2,000,000	Georgia	2,000,000
Nebraska	2,000,000	Florida	2,000,000
Oklahoma	2,000,000	South Carolina	2,000,000
Arkansas	2,000,000	Mississippi	2,000,000
Louisiana	2,000,000	Louisiana	2,000,000
Alabama	2,000,000	Alabama	2,000,000
Georgia	2,000,000	Georgia	2,000,000
Florida	2,000,000	Florida	2,000,000
South Carolina	2,000,000	South Carolina	2,000,000
Mississippi	2,000,000	Mississippi	2,000,000
Louisiana	2,000,000	Louisiana	2,000,000
Alabama	2,000,000	Alabama	2,000,000
Georgia	2,000,000	Georgia	2,000,000
Florida	2,000,000	Florida	2,000,000
South Carolina	2,000,000	South Carolina	2,000,000
Mississippi	2,000,000	Mississippi	2,000,000
Louisiana	2,000,000	Louisiana	2,000,000
Alabama	2,000,000	Alabama	2,000,000
Georgia	2,000,000	Georgia	2,000,000
Florida	2,000,000	Florida	2,000,000
South Carolina	2,000,000	South Carolina	2,000,000
Mississippi	2,000,000	Mississippi	2,000,000
Louisiana	2,000,000	Louisiana	2,000,000
Alabama	2,000,000	Alabama	2,000,000
Georgia	2,000,000	Georgia	2,000,000
Florida	2,000,000	Florida	2,000,000
South Carolina	2,000,000	South Carolina	2,000,000
Mississippi	2,000,000	Mississippi	2,000,000
Louisiana	2,000,000	Louisiana	2,000,000
Alabama	2,000,000	Alabama	2,000,000
Georgia	2,000,000	Georgia	2,000,000
Florida	2,000,000	Florida	2,000,000
South Carolina	2,000,000	South Carolina	2,000,000
Mississippi	2,000,000	Mississippi	2,000,000
Louisiana	2,000,000	Louisiana	2,000,000
Alabama	2,000,000	Alabama	2,000,000
Georgia	2,000,000	Georgia	2,000,000
Florida	2,000,000	Florida	2,000,000
South Carolina	2,000,000	South Carolina	2,000,000
Mississippi	2,000,000	Mississippi	2,000,000
Louisiana	2,000,000	Louisiana	2,000,000
Alabama	2,000,000	Alabama	2,000,000
Georgia	2,000,000	Georgia	2,000,000
Florida	2,000,000	Florida	2,000,000
South Carolina	2,000,000	South Carolina	2,000,000
Mississippi	2,000,000	Mississippi	2,000,000
Louisiana	2,000,000	Louisiana	2,000,000
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South Carolina	2,000,000	South Carolina	2,000,000
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